

Message Text

LIMITED OFFICIAL USE

PAGE 01 STATE 216695

67

ORIGIN EB-11

INFO OCT-01 EUR-25 ISO-00 L-03 CAB-09 CIAE-00 COME-00

DODE-00 INR-10 NSAE-00 RSC-01 FAA-00 SY-10 PRS-01

IO-14 OIC-04 SS-20 NSC-10 H-03 AF-10 ARA-16 EA-11

NEA-10 SSO-00 NSCE-00 INRE-00 USIE-00 PA-04 USSS-00

/173 R

66617

DRAFTED BY: EB/OA/AVP:JSGRAVATT:EB/TT:JSMEADOWS

APPROVED BY: EB/TT:JSMEADOWS

L/EB:HRGAITHER

IO/TRC:PMILLER

FAA:VKROHN (SUB)

CAB:EACORBOY (SUB)

----- 018923

O 022154Z NOV 73 ZFF4

FM SECSTATE WASHDC

TO AMCONSUL MONTREAL NIACT IMMEDIATE

LIMITED OFFICIAL USE STATE 216695

EO 11652: NA

TAGS: ETRN, ICAO

SUBJ: ITEMS PROPOSED BY US FOR 21ST SESSION ICAO ASSEMBLY

REF: MONTREAL 1130, 2004 AND 2075, STATE 102516

FOR US REP ICAO

1. ITEM US IS PROPOSING ON UNLAWFUL INTERFERENCE FOR 1974
ASSEMBLY DEALS ONLY WITH TECHNICAL, NON-LEGAL ASPECTS OF
AVIATION SECURITY AND WOULD BE EXPECTED RESULT IN RESOLU-
TION REPLACING A18-10. HOWEVER, WHEN COUNCIL CONSIDERS
PROVISIONAL AGENDA, THE QUESTION OF A NEW REQUEST BY THE
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 STATE 216695

ASSEMBLY FOR ADDITIONAL ACCESSIONS BY STATES TO TOKYO,

HAGUE AND MONTREAL CONVENTIONS, MAY ARISE. YOU SHOULD ENCOURAGE ANOTHER REPRESENTATIVE TO PROPOSE THIS AND SUPPORT IT. FOLLOWING ARE SPECIFIC TITLES AND BRIEF EXPLANATIONS OF US ITEMS WHICH HAVE BEEN PREPARED FOR CIRCULATION TO COUNCIL IN ANSWER TO BINAGHI'S REQUEST OF JUNE 1, 1973:

"TECHNICAL MEASURES FOR THE PROTECTION OF THE SECURITY OF INTERNATIONAL CIVIL AIR TRANSPORT

IT IS SUGGESTED THAT THE 21ST SESSION OF THE ICAO ASSEMBLY REAFFIRM THE CONTINUING NEED FOR THE APPLICATION OF TECHNICAL SECURITY MEASURES ON A WORLDWIDE BASIS. THE POLICY OF THE US GOVERNMENT IS TO CONTINUE 100 PER CENT SECURITY SCREENING OF AIRLINE PASSENGERS AND INSPECTION OF THEIR CARRY-ON BAGGAGE WHEN BOARDING US AIR CARRIERS AT AIRPORTS THROUGHOUT THE WORLD. THIS POSITION IS SUPPORTED BY THE US AVIATION INDUSTRY AND AIR CREWS AS WELL AS A LARGE MAJORITY OF THE TRAVELING PUBLIC.

THE REDUCTION OF ACTUAL HIJACKINGS OF US AIRCRAFT HAS BEEN DRAMATIC. FROM A PURELY STATISTICAL VIEWPOINT, ACTUAL UNLAWFUL DIVERSION OF AIRCRAFT HAS BEEN APPRECIABLY REDUCED THROUGHOUT THE WORLD. HOWEVER, OUR PUBLISHED STATISTICS DO NOT REFLECT SUCH INCIDENTS AS THE OBTAINING OF HOSTAGES WITH THE SUBSEQUENT DEMAND FOR AN AIRCRAFT OR CRIMINAL ATTACKS DIRECTED TOWARD PASSENGERS, AIRPORT FACILITIES AND AIRCRAFT ON THE GROUND OR IN THE AIR.

IT IS OUR CONTENTION THAT THE WORLDWIDE THREAT HAS NOT DIMINISHED AND THAT IT IS STILL A MATTER OF GREAT CONCERN. INFORMATION REGARDING RECENT UNLAWFUL INCIDENTS INDICATES IMPROVED METHODS OF OPERATION AS WELL AS MORE SOPHISTICATED WEAPONRY. TECHNICAL SECURITY MEASURES MUST CONTINUE TO BE DEVELOPED AND APPLIED TO COUNTER THE THREAT.

THE ASSEMBLY SHOULD RECOGNIZE THE SECURITY WORK OF APPROPRIATE ELEMENTS OF ICAO E.G., SARPS, SECURITY MANUAL, REGIONAL SEMINAR AT BANGKOK AND COMMITTEE ON UNLAWFUL INTERFERENCE AND URGE THAT TECHNICAL MEASURES FOR THE LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 STATE 216695

SAFETY OF INTERNATIONAL CIVIL AVIATION CONTINUE TO BE ADOPTED AND IMPLEMENTED BY CONTRACTING STATES".

(US WILL PROVIDE WORKING PAPER LATER FOR CONSIDERATION BY ASSEMBLY).

2. "RELATIONSHIP OF ICAO WITH REGIONAL CIVIL AVIATION BODIES

REGIONAL CIVIL AVIATION BODIES ARE PLAYING AN INCREASING ROLE IN THE ICAO FAMILY. THESE ORGANIZATIONS ARE STEADILY GROWING AND THEY REPRESENT AN INCREASING SHARE OF THE ICAO BUDGET. PARTICULARLY IN VIEW OF ICAO FINANCIAL STRINGENCY, IT WOULD BE DESIRABLE THAT ICAO MEMBER STATES BE KEPT INFORMED OF PRESENT AND FUTURE ACTIVITIES OF REGIONAL BODIES WHICH REQUIRE ICAO FINANCIAL SUPPORT.

EXISTING ARRANGEMENTS BETWEEN ICAO AND REGIONAL BODIES SHOULD BE REVIEWED AND WHERE NECESSARY BROUGHT UP TO DATE TO REFLECT ANY CHANGES IN THEIR RELATIONSHIP WITH ICAO AND ITS ENTIRE MEMBERSHIP.

FYI: WE RECOGNIZE SENSITIVITY OF THIS PROBLEM AND THE NEED TO HANDLE IT WITH DELICACY. THERE HAS LONG BEEN US OPPOSITION TO CERTAIN ACTIVITIES, PARTICULARLY IN ECAC NOT RELATED TO ICAO BUT DIRECTED AGAINST US INTERESTS. WE DO NOT CONSIDER IT DESIRABLE OR FEASIBLE TO ATTACK THESE REGIONAL ORGANIZATIONS ON THIS BASIS. HOWEVER, WE FEEL THAT REVIEW OF THE STATUS OF THESE BODIES BASED ON FINANCIAL AND ORGANIZATIONAL CONSIDERATIONS SHOULD BE ACCEPTED AS A REASONABLE STEP. SOME AIRING OF REGIONAL ORGANIZATION COSTS AND ACTIVITIES AT EACH ASSEMBLY WOULD APPEAR TO BE THE MOST THAT WE CAN ACCOMPLISH. END FYI.

3. THE FOLLOWING ADDITIONAL MATERIAL HAS ALSO BEEN PREPARED FOR YOU BUT WE LEAVE IT TO YOUR DISCRETION AS TO WHETHER YOU SHOULD USE IT SINCE IT REFERS SPECIFICALLY TO ECAC:

"AT-WP/1160, PARA. 7 SUGGESTED THAT A FOOTNOTE BE ADDED TO RESOLUTION A10-5 STATING THAT ECAC, AT ITS FIRST INTER-LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 STATE 216695

MEDIATE SESSION, 17-18 JUNE 1968, ADOPTED A NEW CONSTITUTION AND RULES OF PROCEDURE. IT WOULD APPEAR TO THE US THAT THE ENTIRE RESOLUTION NEEDS UPDATING OR REAFFIRMATION. NOT ONLY WHEREAS CLAUSE (1) BUT ALSO WHEREAS CLAUSES (3) AND (4), WHICH LED TO THE RESOLVING CLAUSES OF THE RESOLUTION, ARE OUT OF DATE.

SINCE RESOLUTION A10-5 WAS ADOPTED SEVENTEEN YEARS AGO NOT ONLY HAS ECAC ADOPTED A NEW CONSTITUTION AND RULES OF PROCEDURE, BUT ALSO AFCAC HAS COME INTO EXISTENCE AND SHOULD BE INCLUDED IN ANY NEW RESOLUTION.

POINTS THAT SHOULD BE REVIEWED BY THE ASSEMBLY INCLUDE THE EVOLUTION OF THE RELATIONSHIP BETWEEN ICAO AND REGIONAL CIVIL AVIATION BODIES, THE SECRETARIAT ASSIGNED

TO BOTH ICAO AND A REGIONAL ORGANIZATION AND THE DIVISION
OF COSTS NOT ONLY FOR THE SECRETARIAT BUT ALSO OTHER
EXPRESSES OF ICAO REGIONAL OFFICES." KISSINGER

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AVIATION, AIRCRAFT HIJACKING, MEETING AGENDA
Control Number: n/a
Copy: SINGLE
Draft Date: 02 NOV 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: elyme
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973STATE216695
Document Source: CORE
Document Unique ID: 00
Drafter: EB/OA/AVP:JSGRAVATT:EB/TT:JSMEADOWS
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: n/a
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19731158/aaaabqft.tel
Line Count: 172
Locator: TEXT ON-LINE
Office: ORIGIN EB
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: MONTREAL 1130, 2004 AND 2075, STATE, 102516
Review Action: RELEASED, APPROVED
Review Authority: elyme
Review Comment: n/a
Review Content Flags:
Review Date: 24 OCT 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <24-Oct-2001 by golinofr>; APPROVED <12-Dec-2001 by elyme>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: ITEMS PROPOSED BY US FOR 21ST SESSION ICAO ASSEMBLY
TAGS: ETRN, ICAO
To: MONTREAL
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005